

Office of the Attorney General State of Texas

DAN MORALES

October 7, 1996

Ms. Tracy B. Calabrese Assistant City Attorney City of Houston P.O. Box 1562 Houston, Texas 77251-1562

OR96-1833

Dear Ms. Calabrese:

You ask whether certain information is subject to required public disclosure under chapter 552 of the Government Code. Your request was assigned ID# 101603.

The City of Houston (the "city") received a request for certain information regarding the malfunctions of traffic lights at a particular intersection on particular dates. You claim that the requested information is excepted from disclosure under section 552.103 of the Government Code. We have considered the exception you claim and reviewed the submitted information.

Section 552.103(a), the "litigation exception," excepts from disclosure information relating to litigation to which the state is or may be a party. The city has the burden of providing relevant facts and documents to show that the section 552.103(a) exception is applicable in a particular situation. The test for meeting this burden is a showing that (1) litigation is pending or reasonably anticipated, and (2) the information at issue is related to that litigation. Heard v. Houston Post Co., 684 S.W.2d 210, 212 (Tex. App.--Houston [1st Dist.] 1984, writ ref'd n.r.e.); Open Records Decision No. 551 (1990) at 4. The city must meet both prongs of this test for information to be excepted under section 552.103(a).

Litigation cannot be regarded as "reasonably anticipated" unless there is more than a "mere chance" of it--unless, in other words, we have concrete evidence showing that the claim that litigation may ensue is more than mere conjecture. Open Records Decision Nos. 452 (1986), 331 (1982), 328 (1982). Whether litigation is reasonably anticipated must be determined on a case-by-case basis. Open Records Decision Nos. 452 (1986), 350 (1982). This office has concluded that litigation is reasonably anticipated when an attorney makes a written demand for disputed payments and promises further legal action if they are not forthcoming, and when a requestor hires an attorney who threatens to sue a governmental entity. Open Records Decision Nos. 555 (1990), 551 (1990).

You have submitted a demand letter from an attorney, in which he states that he has been retained to "pursue a lawsuit against the City of Houston... for injuries and damages [his client] suffered." You have also submitted an affidavit in which the attorney assigned to handle this matter on the city's behalf states that the city has denied this claim and that, accordingly, litigation is reasonably anticipated. We conclude that the city has established that litigation is reasonably anticipated. We have reviewed the submitted information and conclude that it relates to the anticipated litigation. Therefore, the city may withhold from required public disclosure the documents submitted to this office as Exhibit "2" under section 552.103 of the Government Code.

We note that when the opposing party in the litigation has seen or had access to any of the information in these records, there is no justification for withholding that information from the requestor pursuant to section 552.103(a). Open Records Decision Nos. 349 (1982), 320 (1982). In addition, the applicability of section 552.103(a) ends once the litigation has been concluded. Attorney General Opinion MW-575 (1982); Open Records Decision No. 350 (1982).

We are resolving this matter with an informal letter ruling rather than with a published open records decision. This ruling is limited to the particular records at issue under the facts presented to us in this request and should not be relied on as a previous determination regarding any other records. If you have any questions regarding this ruling, please contact our office.

Yours very truly,

Stacy E. Sallee

Assistant Attorney General Open Records Division

Stacy 2. Seller

SES/ch

Ref.: ID# 101603

Enclosures: Submitted documents

cc: Mr. Steve A. Kamel
Anderson & Kamel
Two Memorial City Plaza
820 Gessner, Suite 1550
Houston, Texas 77024
(w/o enclosures)